

County of Tulare Mid-Year Budget Report

FY 2013/14

Presented By:

Jean M. Rousseau

County Administrative Officer

April 1, 2014

Topics of Discussion

- Mid year budget FY 2013/14
- Fiscal outlook for FY 2014/15
- State budget impacts
- Budget development schedule
- Recommendations

Global Budgetary Protocols

- Budget historically normal revenue amounts not inflated revenue amounts
- Use conservative revenue estimates to cushion impact of potential economic downturn
- Adhere with fiscal discipline to achieve structural fund balance target
- Use of one time revenues for one time purposes and for future budgetary challenges
- Designate all proceeds from the sale of assets for future capital needs

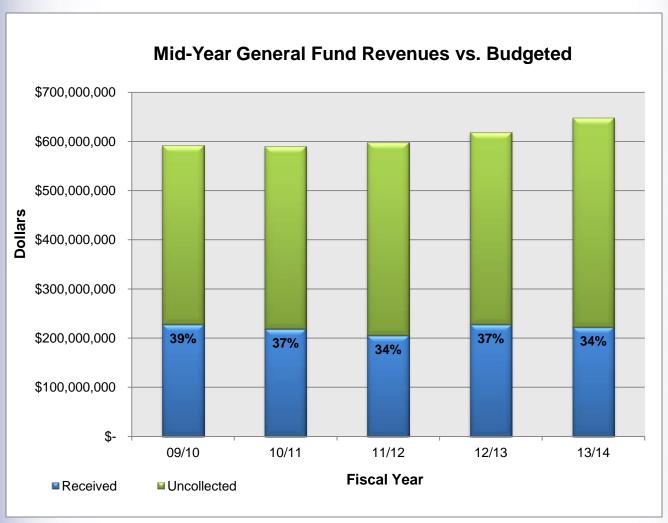
General Fund Overview FY 2013/14

- Tulare County continues to move forward and recover from the Great Recession
- The County's general fund reserve was increased by \$2 million
- No reductions to general fund departments budget for the second time since the Great Recession
- Continue to fund steps and merits
- Negotiated a 3% salary increase for specific bargaining units and gave equity adjustments to a variety of job classifications
- ❖ \$3 million towards internal debt defeasement
- \$1.5 million for a new Sheriff sub-station

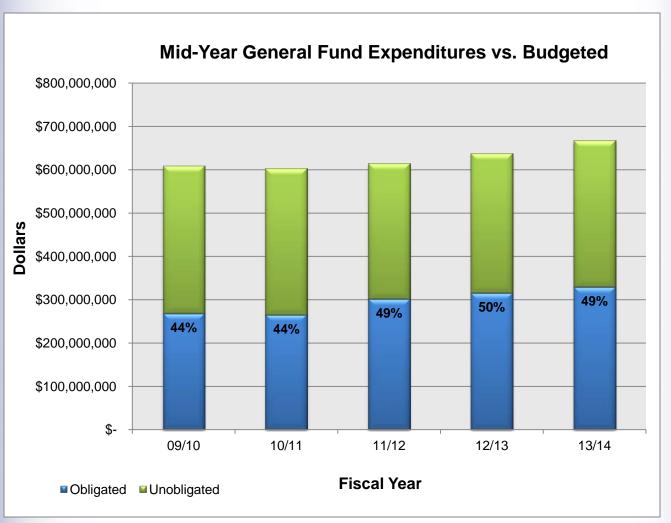
General Fund Budget Employee Count - Last Five Years

| Fiscal Year | Budget | Employees |
|-------------|---------------|-----------|
| 2009/10 | \$597,239,956 | 3,524 |
| 2010/11 | \$591,068,409 | 3,627 |
| 2011/12 | \$598,091,132 | 3,803 |
| 2012/13 | \$637,125,202 | 3,965 |
| 2013/14 | \$665,815,669 | 3,953 |

Mid-Year General Fund Revenues Recognized Over Last Five Years – Exhibit A



Mid-Year General Fund Expenditures Obligated Over Last Five Years – Exhibit B



General Fund Mid-Year Budget Review FY 2013/14

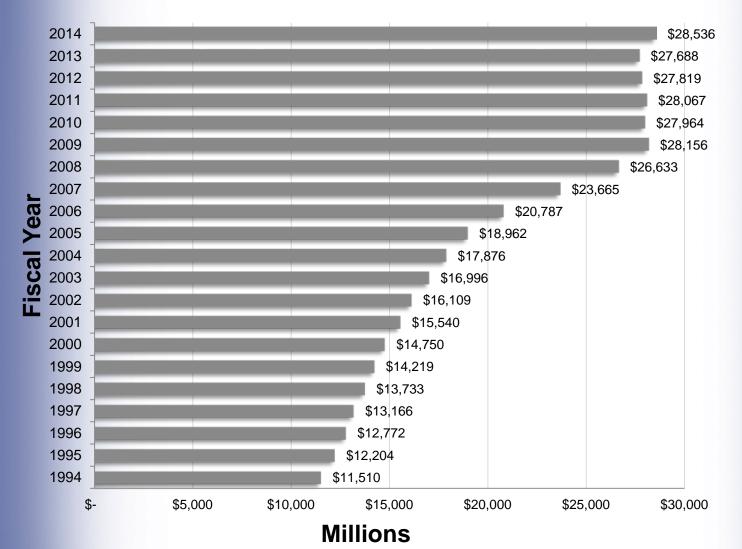
- All general fund departments are projected to finish the year at or below their allocated target
- Countywide revenue estimates holding up with slow growth
- Most importantly, structural carryover fund balance is expected to be above the necessary level (\$5.8 million) needed at fiscal year end

General Fund Fiscal Outlook for FY 2014/15

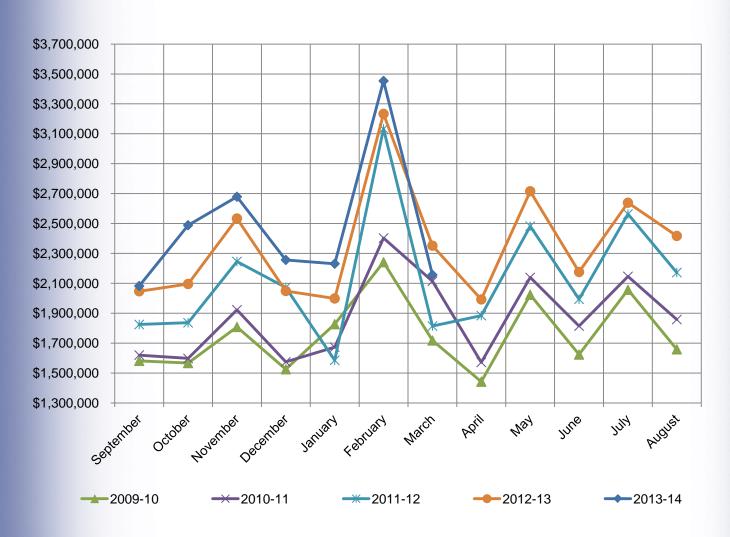
Initial assessment of FY 2014/15 is cautiously positive

- County slowly recovering from the Great Recession
- Flat or slow growth in the housing and commercial markets
- Increase in statewide sales taxes
- Slight decrease or flat local sales taxes
- Retirement costs increasing by more than 10%

Local Assessed Value

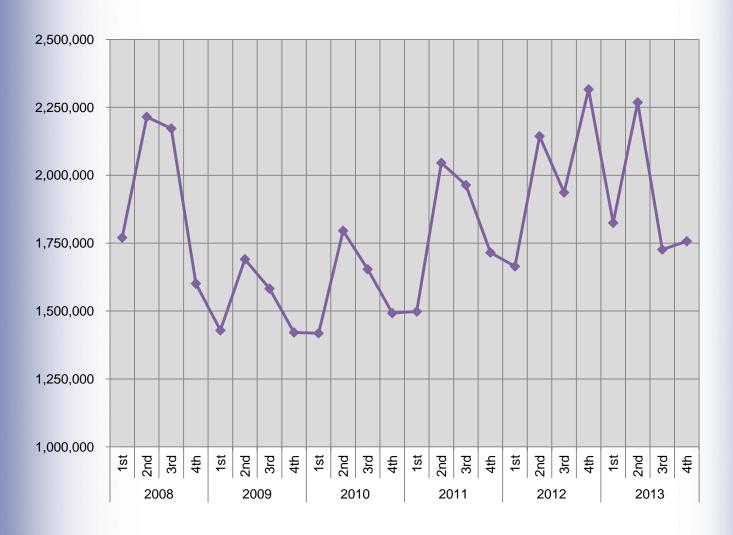


Proposition 172 1/2 Cent Public Safety Sales Tax



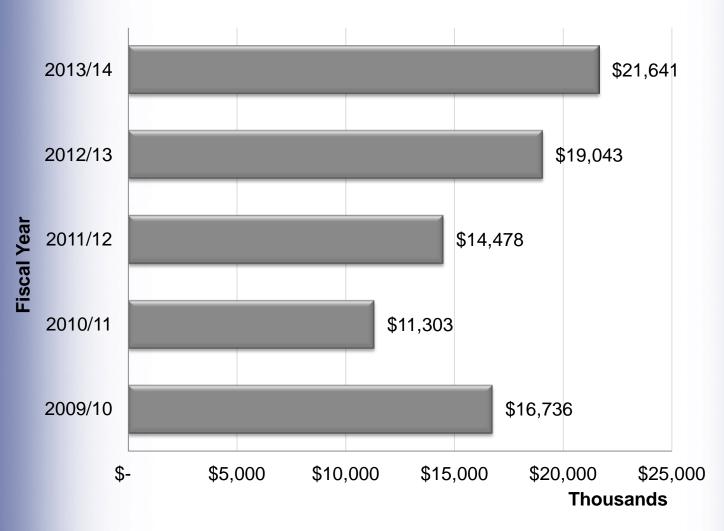
Source: http://www.sco.ca.gov/ard_payments_pubsafe.html

Sales and Use Tax Allocation



Source: http://www.boe.ca.gov/sutax/localdist.htm

General Fund Historical Balance Over Last Five Years



Funds Outside the General Fund Mid-Year Review FY 2013/14

- Fire Department's fund balance is in good condition, but the department's vehicle replacement needs are ongoing
- Library fund continues to renovate and expand services on a number of projects while maintaining a strong fund balance
- Internal service funds overall are projected to end the year in good standing
- Workers' Compensation fund continues the need to increase reserves to meet the actuaries' projected confidence level
- General Liability, Property, and Medical Malpractice insurance funds are in good shape

Governor's proposed budget

- Rainy Day Fund
- Five-Year Infrastructure Plan
- Administration of Justice
- Agriculture and Natural Resources
- Employee Relations
- Government Finance and Operations
- Health and Human Service
- Housing, Land, Use and Transportation

- Governor's proposed budget
 - Proposed budget is balanced and continues to build toward fiscal stability
 - Projected general fund revenue of \$106.1 billion
 - Estimating increase of 6.3% in statewide property values
 - Economic forecast reflects modest but steady growth over the next five years
 - Rainy Day Account doubling in size from 5% to 10% of revenues if voters approve
 - Proposes to develop a 5 year infrastructure plan to guide future transportation needs

- Administration of Justice
 - ➤ AB 109 framework continues to be developed
 - \$500 million towards additional County detention facilities
- Agriculture & Natural Resources
 - Cap & Trade: \$850 million in revenues
 - State Drinking Water program reorganization
 - California Water Action Plan: \$618.7 million in strategic investments
 - > \$0 allocation for Williamson Act Subventions
 - \$0 allocation for County fairs

- Government Finance and Operations
 - ➤ Mandates: To be paid to Counties of \$748 million in FY 2015/16 and \$152 million in FY 2016/17
 - ➤ Infrastructure Financing Districts: Expand the tax increment finance tool for a broader array of uses than currently provided under existing law
 - ➤ State-County Assessor's Partnership Agreement Program: \$7.5 million to enhance local property assessment efforts
 - ➤ Libraries: \$3.3 million for public libraries to access high-speed internet networks

- Health and Human Services
 - Affordable Care Act (ACA) implementation and financing
 - AB85: Changes 1991 Realignment structure and redirects health realignment funding
 - CalWorks: 2013 Budget Act required a 5% increase funded by County Health Realignment redirected funds
 - ➤ Medi-Cal: Estimated to be \$16.2 billion in FY 2013/14 and \$16.9 billion in FY 2014/15

- Housing, Land, Use and Transportation
 - Transportation funding: \$1.7 billion in additional funding to transportation infrastructure
 - Highway User Tax Account funding: Tax rate will decrease in FY 2014/15 by 3.1 cents due to reduced consumption in fuel
 - California Transportation Infrastructure Priorities (CTIP) Working Group: Discuss and prioritize the State's transportation expenditures, such as local implementation of sustainable communities projects, continued appropriation of Prop 1B bonds funds, and early repayment of transportation loans
 - High-Speed Rail: Project will continue to move forward

Future Budget Challenges FY 2014/15 and Beyond

- Assessed value growth
- Increasing retirement costs
- Workers' Compensation costs
- Reduction of 1991 Health realignment funds to fund the Affordable Care Act
- Proper balance between funding frozen positions and/or giving cost of living increases
- Potential impact of drought

Budget Development Schedule Exhibit C

| Action | Date | Responsible Person |
|---|------------|-------------------------------------|
| Final Budget Hearing materials to Board of Supervisors and Public | 9/5/2014 | County Administrative Officer |
| Recommended Budget to the Board of Supervisors | 9/5/2014 | County Administrative Officer |
| Final Budget Hearing begins and may proceed to September 30, 2014 | 9/16/2014 | Board of Supervisors |
| Resolution with all personnel changes to Board of Supervisors | 9/30/2014 | Human Resources |
| Adopted Budget book to Board of Supervisors and Public | 11/24/2014 | County Auditor |
| Adopted Budget book to the State | 12/1/2014 | County Auditor |

Requested Actions

- Receive Mid-Year Budget Report for FY 2013/14;
- ❖ Approve proposed schedule for preparation and adoption of the FY 2014/15 budget, which incorporates a rollover budget as the operating budget (including the Capital Projects budget) for the period between July 1, 2014 and adoption of the 2014/15 budget (4/5ths vote required);
- Adopt the Personnel Resolution to add, reclassify, delete, and amend positions; and approve the required job specifications stemming from the midyear report;
- ❖ Authorize the Auditor-Controller/Treasurer-Tax Collector, with concurrence of the County Administrative Officer, to process any budget adjustments stemming from the mid-year report (4/5ths vote required).